

The Terre Haute, Indiana, General Strike, 1935

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Readers of the August 19, 1935, edition of the Terre Haute *Tribune* probably were less than amused when they ran across a cartoon lampooning general strikes: not a month earlier their city had experienced one of the few general strikes in United States history, and it had been no laughing matter.

Writing over fifty years ago, economist Wilfrid Harris Crook defined a general strike as one by "a majority of the workers in the more important industries of any one locality or region."¹ By this definition, he argued, there had been only one such event in the history of the United States, the Seattle strike of 1919. In a 1960 study, however, Crook identified several other instances of what he considered to be general strikes: St. Louis in 1877, New Orleans in 1892, and Philadelphia in 1910 all saw such shutdowns before Seattle, and no fewer than nine cities had had similar experiences after 1919, the most notable being the San Francisco strike of 1934.²

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¹ Wilfrid Harris Crook, The General Strike: A Study of Labor's Tragic Weapon in Theory and Practice (Chapel Hill, N.C., 1931), vii.

² Wilfrid Harris Crook, *Communism and the General Strike* (Hamden, Conn., 1960), ix. The major general strikes, Crook found, had occurred in other countries, frequently with important results. For example, a 1931 general strike in Cuba forced the resignation of that country's president; in 1926 a nationwide walkout by a number of unions in Great Britain caused bitter divisions there and led to the passage of significant antilabor legislation; some three hundred thousand Swedish workers participated in a 1909 walkout which lasted for a month. These and many other general strikes are discussed in Crook's *General Strike* and *Communism and the General Strike*. The latter work also briefly discusses the Terre

Most American historians are familiar with the Seattle and San Francisco episodes, but far fewer seem to be aware that these were not the only general strikes that the United States has experienced. Certainly the shutdowns on the West Coast were the most conspicuous. The Seattle strike drew national attention and helped feed the antiradical crusade of 1919-1920. The San Francisco strike also attracted a nationwide audience and was one of the most controversial labor disputes of the New Deal years. Most of the other general strikes in the United States have been minor affairs of limited import; still, the general unfamiliarity with the Terre Haute general strike is surprising.³ While Terre Haute's "labor holiday" was neither as violent as the San Francisco dispute nor tinged with the radicalism of the Seattle strike, it nevertheless did attract national attention. An effective twoday shutdown of an entire city by a broad coalition of labor unions, the strike resulted in an extended period of military rule for the city and surrounding area and ultimately gave rise to a civil liberties battle which was fought out in the press and the courts. By any standard Terre Haute's labor holiday was a general strike of significant proportions and worthy of serious study.⁴

Haute episode; see pages 149-53. For other discussions of the phenomenon of the general strike, see Wilfrid Harris Crook, "The Revolutionary Logic of the General Strike," *American Political Science Review*, XXVIII (August, 1934), 655-63; Horace B. Davis, "A Bibliographic Essay: The General Strike is no Myth," *Southwestern Social Science Quarterly*, XLIII (June, 1962), 57-59; and New York *Times*, July 15, 1934.

³ The Seattle strike is described in Robert L. Friedheim, "The Seattle General Strike of 1919," Pacific Northwest Quarterly, LII (July, 1961), 81-98; Robert L. Friedheim. The Seattle General Strike (Seattle, 1964); Robert L. Friedheim and Robin Friedheim, "The Seattle Labor Movement, 1919-1920," Pacific Northwest Quarterly, LV (October, 1964), 146-56; Crook, General Strike, 528-43; and Crook, Communism and the General Strike, 47-61. Discussions of the San Francisco general strike include Charles P. Larrowe, "The Great Maritime Strike of '34,' Labor History, XI (Fall, 1970), 403-51, and XII (Winter, 1971), 3-37; Crook, Communism and the General Strike, 123-48; Joyce Maxine Clements, "The San Francisco Maritime and General Strikes of 1934 and the Dynamics of Repression" (Ph.D. dissertation, Department of Criminology, University of California, Berkeley, 1975). Irving Bernstein, Turbulent Years: A History of the American Worker (Boston, 1969), 252-98, and Arthur M. Schlesinger, Jr., The Coming of the New Deal (Boston, 1958), 389-93, both discuss the San Francisco strike; neither mentions Terre Haute. Philip Taft's influential Organized Labor in American History (New York, 1964) discusses the Seattle and San Francisco strikes; the 1886 agitation for the eight-hour workday also is treated as a general strike here, as are 1946 sympathy strikes in Rochester, New York, and Oakland, California. Taft does not seem to have been aware of the Terre Haute strike or the other incidents that Crook discusses; see pp. 124-25, 342, 440-42, 576-78.

⁴ Few treatments of the Terre Haute strike are available. Donald L. Bush, in "The Terre Haute General Strike" (M.S. thesis, Department of Social Studies, Indiana State Teachers College, Terre Haute, 1958), discusses the main events of the strike but does not deal with the problem of its origins to any great extent; Robert R. Neff, "The Early Career and Governorship of Paul V. McNutt"

To understand the 1935 general strike in Terre Haute it is necessary to explore the city's economic background. The problems of the 1920s in particular helped to shape the ways labor and management viewed one another in the 1930s and thus played an important part in the events leading to the general strike. In a very real sense the roots of the general strike stretched back to World War I and beyond.

Terre Haute, established in 1816 along the east bank of the Wabash River, enjoyed steady growth throughout the nineteenth century. The city was advantageously located, lying at once in the middle of a fertile agricultural region, on the edge of the coal fields of southwestern Indiana, along a navigable waterway, and by the post-Civil War years—astride major east-west and northsouth railroad routes. With these assets Terre Haute was able in the period after the Civil War to build up a solid, diversified economic structure based upon wholesaling and distribution, iron and steel production, distilling and brewing, milling, and various other activities. By 1890 the city's population was over thirty thousand, and its prospects were bright.⁵

Terre Haute soon experienced even more impressive growth. During the depression decade of the 1890s the city's population grew by 20 percent; between 1900 and 1910 the number of residents rose dramatically from 36,673 to 58,157; and by 1920 the city's population was above 66,000. This growth rested upon expanding industry and commerce; particularly crucial were the city's choice location and a boom in the local coal industry. The decline of natural gas supplies in the region and the consequent shift of many industries to the use of coal benefitted Terre Haute immensely through both an increase in local mining payrolls and the larger volume of coal shipped through the city. Many industries also moved in to be close to their source of fuel. Other factories were established to draw upon locally manufactured iron

⁽Ph.D. dissertation, Department of History, Indiana University, 1963), 385-403, briefly describes the strike but seems concerned only with vindicating McNutt's role in it; Frances E. Hughes, "When Terre Haute Stood Still," *The Spectator*, September 1, 1979, pp. 6-8, is a popular account apparently based on Bush's work; and Robert Roland Drummond, "Terre Haute, Indiana: A City of Non-Growth" (Ph.D. dissertation, Department of Geography, Northwestern University, 1953), 181-84, mentions the strike briefly.

⁵ Drummond, "City of Non-Growth," 12-66, is a detailed description of the growth of Terre Haute; see also William B. Pickett, "Terre Haute, Indiana: Causes and Effects of Failure to Grow, 1920-1970" (paper delivered at the Indiana History Conference, 1978), 5; and W. H. Duncan, 1928 Industrial Survey of Terre Haute, Indiana (Terre Haute, 1928), 1. Alden Cutshall, "Terre Haute Iron and Steel: A Declining Industry," Indiana Magazine of History, XXXVII (September, 1941), 237-44, is a discussion of the local iron and steel industry.

and steel.⁶ At the same time the stabilization or continued growth of various older industries further strengthened the city's economy. Railroad car manufacturing and repair also became an important local industry. By 1910 Terre Haute ranked fifth in the state in number of factory workers, and the coal industry of the area was enjoying its peak employment.⁷ The city also had become a strong union center, as befitted the home of Eugene V. Debs. Preeminent among local unions was the United Mine Workers of America (UMW), which had its district headquarters in Terre Haute.⁸ By World War I, in short, Terre Haute appeared to be a booming city with a bright future. Only in the years immediately following the war did it become clear that the economic foundations of the "Capital of the Wabash Empire" were disastrously weak.⁹

In the immediate postwar period Terre Haute was subjected to what one author has called "a series of industrial and social upheavals" and another "an economic debacle."¹⁰ Due to an unfortunate conjuncture of technological and political developments, the industrial base of the city was profoundly shaken in the early 1920s. The first blow came with the adoption of nationwide prohibition, which destroyed the local brewing industry and did nearly the same to local distilling. An estimated 3,500 jobs were directly eliminated with prohibition, and such related industries as bottle manufacturing also were severely affected.¹¹ At the same time the area's coal industry was entering a period of depression because of the growing use of petroleum-based fuels and the competition of cheaper, higher-grade coal from nonunion fields in the East. Another blow to local mining was the decline in consumption of coal by a number of Terre Haute businesses, particularly the local iron and steel mills, which were being eclipsed by the

⁶ Pickett, "Terre Haute, Indiana," 4-5.

⁷ Indiana Economic Council, *Economic Survey of the Terre Haute Area*, Part I (Indianapolis, 1951), 27; Pickett, "Terre Haute, Indiana," 5; see also Drummond, "City of Non-Growth," 41-66, for a discussion of the developments during the early twentieth century. The efforts of city leaders to spur economic development are detailed in Robert B. Fairbanks, "Business, Boosterism, and the 'New Terre Haute,' 1890-1913" (M.A. thesis, Department of History, Indiana State University, 1974).

⁸ Pickett, "Terre Haute, Indiana," 6-7.

⁹ Cutshall, "Terre Haute Iron and Steel," 237.

¹⁰ Drummond, "City of Non-Growth," 429; Pickett, "Terre Haute, Indiana," 3.
¹¹ Drummond, "City of Non-Growth," 171-72; Pickett, "Terre Haute, Indiana,"

¹¹ Drummond, "City of Non-Growth," 171-72; Pickett, "Terre Haute, Indiana," 4; Indiana Economic Council, *Economic Survey of the Terre Haute Area*, 27; Irving Liebowitz, *My Indiana* (Englewood Cliffs, N.J., 1964), 32; "Starring Terre Haute," *Business Week* (July 27, 1935), 8.

mills of the Calumet Region.¹² Other industries also suffered. In 1923 the Pennsylvania Railroad, apparently concerned about its relations with Terre Haute labor, moved its repair shops from the city. Several hundred jobs were lost as a result. Railroad traffic also dropped, and the local brick industry declined sharply. All of these problems led to high unemployment and a loss of population in the 1920s, and by the middle of the decade Terre Haute had fallen to sixteenth place among the state's manufacturing cities.¹³

These economic problems produced a strong undercurrent of antagonism and distrust between labor and management and a sense of frustration with the city's shocking economic turnaround. Labor was severely affected by the city's depressed economy; unions were hit particularly hard, and by the early 1930s it was reported that the former union stronghold was only 20 percent organized.14 Tensions were exacerbated by the antiunion views of a number of important businessmen, particularly those who dominated the city's Chamber of Commerce.¹⁵ The result was increasing friction between labor and management and recurrent labor disputes. Other community leaders, who might have acted as stabilizing influences and encouraged cooperation in facing the city's problems, did not care to lend their services. As Robert R. Drummond has noted, during the 1920s the city's oldest families, apprehensive over labor unrest and economic hardship, "turned their attentions to preserving the family fortunes. Their energies were consumed in maintaining their status quo rather than in engaging in new ventures which might have benefited the city."¹⁶

The search for scapegoats further heightened community divisions. The city's middle class saw labor unions—particularly the United Mine Workers, which had engaged in bitter strikes early in the 1920s—as the cause of the city's problems; labor blamed antiunion employers and their vehicle, the Chamber of Commerce; and management blamed labor. These deep divisions and the absence of effective local leadership precluded any far-reach-

¹² Drummond, "City of Non-Growth," 172-75; Pickett, "Terre Haute, Indiana," 7-9; Jack Richard Foster, "Union on Trial: The United Mine Workers of America, District No. 11 of Indiana, 1930-1940" (Ed.D. dissertation, Ball State University, Muncie, Indiana, 1967), 33; Cutshall, "Terre Haute Iron and Steel," 241-42; Indiana Economic Council, *Economic Survey of the Terre Haute Area*, 27-28.

¹³ Drummond, "City of Non-Growth, 176-77; Pickett, "Terre Haute, Indiana," 8; Indiana Economic Council, *Economic Survey of the Terre Haute Area*, 27-28.

¹⁴ "Starring Terre Haute," 8

¹⁵ "Oh, the Moonlight's Fair Tonight Along the Wabash," Fortune, XIX (May, 1939), 132-33.

¹⁶ Drummond, "City of Non-Growth," 177.

ing program for local redevelopment. Terre Haute was, by the onset of the Great Depression, a city deeply divided by frustrations and class tensions. 17

Terre Haute's problems did, however, provide one minor consolation: because of its earlier economic decline, the city was spared the sudden shock of the depression. Its reliance on the food-processing and chemical industries helped it greatly, as these were not hit as hard by the depression as were the durable-goods industries which had been lost to the city in the preceding decade. Indeed, Terre Haute witnessed a minor economic recovery during the first half of the 1930s. The repeal of prohibition revived the brewing and distilling industries, and brick manufacturers were helped by the demand for construction materials for public works projects. Between 1925 and 1935 the city rose from sixteenth to tenth position among the state's manufacturing centers, but it continued to have serious economic troubles.¹⁸ The most notable impact of the Great Depression and the New Deal on Terre Haute is visible not in the statistics of economic recovery but in the renaissance in the city's labor movement.

Soon after the passage of the National Industrial Recovery Act (NIRA), the unions of Terre Haute began an aggressive organizing drive to recover the power that they had lost after World War I. Under the protection of the act's Section 7 (a), workers in several industries and businesses unionized, frequently after striking to push their demands for recognition. In 1934 there were strikes against local milk and lumber companies, paper mills, hothouses, hotels, restaurants, breweries, factories, and the electric company. Issues in these strikes varied, with wages, working conditions, and the distribution of work evenly among employees as frequent themes. Above all union recognition repeatedly was singled out as the key issue, and it was an issue that the unions usually won.¹⁹ By August, 1934, the Terre Haute Advocate, local labor paper and official voice of the city's American Federation of Labor affiliates, could report that nineteen unions had been formed and many old ones rejuvenated in the past year. It also reported that the county's Central Labor Union (CLU), which had been kept alive through labor's hard times by a small band of faithful

¹⁷ Ibid., 179, 429; "Oh, the Moonlight's Fair Tonight," 135; Pickett, "Terre Haute, Indiana," 11; Liebowitz, My Indiana, 32.

¹⁸ Indiana Economic Council, *Economic Survey of the Terre Haute Area*, 28; "Oh, the Moonlight's Fair Tonight," 78; Drummond, "City of Non-Growth," 181.

¹⁹ For coverage of these strikes see Terre Haute Advocate, January 26, April 6, June 15, 22, 29, July 5, 13, 20, 27, August 31, September 21, 1934; Terre Haute Star, November 17, 1934.

unionists, had shared in organized labor's rebirth: "the meetings of the C.L.U. are now as enthusiastic as they were depressing last year."²⁰

Unionists had little doubt as to the cause of this success. Franklin D. Roosevelt's NIRA was a boon to Terre Haute labor, and labor was quick to show its appreciation. From the passage of the NIRA until the measure was declared unconstitutional two years later, the *Advocate* repeatedly stressed the importance of the act to the American worker. Such headlines as "UNIONS SCORE VICTORY FOR RIGHTS UNDER NRA" and "Do Not Patronize Those Who Refuse to Display The NRA Blue Eagle" appeared frequently in the newspaper, and local labor organizations sponsored an annual President's Birthday Ball in honor of Roosevelt.²¹

Union gains continued into early 1935, but local labor relations took on an increasingly hostile tone. Most of the strikes in 1934 had been short and peaceful. In most cases employers had proven conciliatory—perhaps because they felt relief at the prospect of economic recovery, perhaps because they were uncertain how zealously the federal government would carry out the provisions of the NIRA and how the courts would interpret the act, or perhaps because of their longstanding concern with building a reputation for Terre Haute as a good town for industry to locate in.²² A number of strikes early in 1935 followed the same pattern as the earlier disputes, with union recognition as the principal demand and settlements reached fairly quickly.²³

During the first half of 1935, however, both labor and management increasingly came to believe that a showdown with the other side was approaching. A major strike at the local clothing plants of the Stahl-Urban Company revealed the growing tensions in relations between labor and capital in Terre Haute. As early as September, 1934, a small group of workers at the clothing plants had discussed forming a union, a discussion which immediately cost them their jobs. The following February the National Labor Relations Board (NLRB)—a body Terre Haute labor frequently appealed to for help in this period—heard their case and recommended that the workers be reinstated. The head of the

²⁰ Terre Haute Advocate, August 31, September 21, 1934.

²¹ For examples of articles praising the NRA and Roosevelt see Terre Haute *Advocate*, November 3, December 29, 1933, June 15, August 31, September 21, December 28, 1934, March 3, April 12, June 14, 1935.

²² The Nation, CXLI (August 7, 1935), 142-43.

²³ Terre Haute Star, March 29, 30, April 8, 16, 19, June 10, 1935; Terre Haute Tribune, March 27, 28, June 23, 24, 1935; Terre Haute Advocate, March 22, 1935.

company, Carl Stahl, had meanwhile called a meeting of all his employees and laid before them his objections to labor organizations, so the situation was tense when the United Garment Workers of America (UGWA) began organizing the plants in the same month as the NLRB decision. Elizabeth Hogan, a UGWA organizer, soon had a majority of the company's workers on the union rolls. After unsuccessful negotiations concerning union recognition, about 75 percent of the company's six hundred employees walked out on March 13. They soon made it clear that they intended to stay out until they secured a union shop contract.²⁴

As had happened often in the preceding two years, the Regional Labor Board in Indianapolis soon stepped in to mediate the dispute. This time, however, neither side was interested in compromise. The strike quickly grew bitter, with the union charging that the company had refused to recognize it and had instituted a speedup on the production line and the company countering with allegations that most employees had joined the United Garment Workers only under extreme pressure.²⁵ Negotiations dragged on for five weeks, complicated by the formation of a company union and suspicions that the plants were going to reopen with nonunion labor.²⁶ These developments helped solidify union support for the strikers. The Advocate urged all workers to back the garment workers in "the struggle for economic security against industry heads who are today challenging the right of the workers to organize "27 The United Mine Workers' District 11 convention, meeting at the time, adopted a resolution of support for the strikers, as did a number of UMW locals and the local typographical union.²⁸ It was only after a deadlock of several weeks that federal conciliator Robert Mythen worked out a settlement in which the company recognized the union.²⁹

Like the earlier strikes, the Stahl-Urban dispute had centered on the question of union recognition, the key issue if unionists were to build a strong organization. Although peaceful, this protracted strike revealed increasing friction between labor and management in Terre Haute: on both sides the rhetoric was be-

28 Ibid., April 12, 1935; Terre Haute Tribune, April 10, 1935.

²⁴ Terre Haute Advocate, January 1, February 22, March 15, 1935; Terre Haute Tribune, March 15, 1935.

²⁵ Terre Haute Advocate, March 22, 1935; Terre Haute Tribune, March 15, 1935.

²⁶ Terre Haute *Tribune*, March 15, 16, 19, 20, 1935; Terre Haute *Advocate*, April 5, 12, 1935; Terre Haute *Star*, March 28, 29, 30, 1935.

²⁷ Terre Haute Advocate, March 27, 1935.

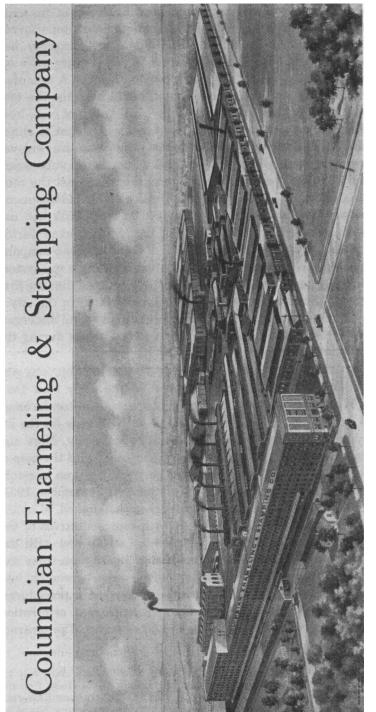
²⁹ Terre Haute Advocate, April 19, 1935; Terre Haute Star, April 16, 1935; Terre Haute Tribune, April 18, 1935.

coming heated and antagonisms were growing. It was in this tense atmosphere that another local strike soon assumed importance.

The Columbian Enameling and Stamping Company had moved to Terre Haute around the turn of the century after operating under a different name in Ohio and Illinois. A manufacturer of enamelware, or enamel-coated metal utensils, the firm was no doubt in part attracted by the availability of coal, iron, and steel in the area, as well as by a city promise not to annex the land on which the company located. The plant thus enjoyed city services without being subject to local taxation. In subsequent years this was the source of some resentment against the company, as was the staunchly antiunion outlook of its management. Columbian workers, although employed in frequently hot, unpleasant, low-paying work, remained unorganized even during local labor's heyday before World War I. Some believed company managers actively prevented organization by using a spy system and discharging prounion workers, and few doubted that the firm was one of the strongest open shop establishments in the city.³⁰ These circumstances created among local unionists an undercurrent of dislike for the company that was to surface during the crisis leading to the general strike.

Even the Columbian Enameling and Stamping Company was not untouched by the organizing drive of the early New Deal years. Wages, always low, had been cut three times after the onset of the depression. The establishment of an NRA code for the industry, however, brought a substantial raise in pay. More significantly, enameling plant employees were able with the help of AFL organizers and miners from the surrounding area to establish a union, Federal Labor Union No. 19694. By September, 1934, about 90 percent of the Columbian workers had joined. Management initially had refused to meet with representatives of the union, but under pressure of a three-day strike and with the efforts of the Indianapolis Regional Labor Board both sides had come together for talks. The company's first union agreement was signed on July 14, 1934. It provided for grievance procedures, seniority, distribution of work among all employees, arbitration of disputes (a "no strike clause"), and other terms. The contract

³⁰ For information on the company see Terre Haute *Tribune-Star*, July 11, 1954; Bush, "Terre Haute General Strike," 2; Cutshall, "Terre Haute Iron and Steel," 241-42; and St. Louis *Post-Dispatch*, July 23, 1935. Indiana University Oral History Research Project, interview with Milton Shubert Sebree (Bloomington, Ind., 1980), 64, provides a local activist's view of the company.



Reproduced from The Book of Terre Haute, I (December, 1920), 1.

was effective for one year, although either party could terminate it or reopen negotiations on it after a thirty-day notice.³¹

To this point the Columbian dispute had followed the prevailing pattern of local labor relations: quick organization of a union local with the help of outside organizers, a brief strike with union recognition as the key issue, and a settlement which granted the union bargaining status. The only difference was that in this case, unlike several other disputes at this time, the company had refused to accede to the closed or union shop, and the union had not sought to press the point.³²

The brief strike in July, 1934, was only the beginning of an extended period of labor unrest at Columbian. In August a union plan for establishing an automatic checkoff system whereby membership dues would be deducted from employee paychecks was rejected by the company, which claimed that such a system could not be instituted under Indiana law-a claim labor considered particularly weak because Columbian already handled insurance premium deductions in a similar manner.³³ At the same time workers were coming to believe that only a closed shop agreement could insure the survival of the union. The company's establishment of what was known formally as an "athletic club" reinforced their view, for members of the club (all apparently nonunion employees) were believed to be receiving better jobs, treatment, and fringe benefits than did other workers. To union members this seemed clear evidence that the company had not shed its longstanding antiunion views and was working to undermine the organization. Rank-and-file dissatisfaction and pressure for the closed shop grew, forcing union officials to request a renegotiation

³¹ St. Louis *Post-Dispatch*, July 23, 1935; "Report of Wages Being Paid by Terre Haute Industries," Drawer 74 (1935), File "Terre Haute Labor Report (Dr. Clyde White)," Paul V. McNutt Collection (Archives Division, Indiana Commission on Public Records, Indiana State Library and Historical Building, Indianapolis); Neff, "Paul V. McNutt," 385; Hughes, "When Terre Haute Stood Still," 6; Bush, "Terre Haute General Strike," *passim*. Bush devotes a great deal of space to the labor dispute at the Columbian mill from the summer of 1934 through its conclusion early in 1936.

³² In a closed shop union membership is a precondition of employment—i.e., only union members can be hired; in a union shop employees are required to join a union after having been hired (usually within a specified period of time). During the organizing drives of the 1930s these terms sometimes were used interchangeably, as the distinction between them does not seem to have been clearly drawn by many people. Those involved in the Columbian strike referred to their demand for a union shop on at least one occasion, and it is possible that such an arrangement as currently defined is what they actually desired; for the most part, however, they used the term closed shop in their demands, and this terminology has been retained here.

³³ Bush, "Terre Haute General Strike," 4; Hughes, "When Terre Haute Stood Still," 6.

of the contract. Talks began in November, 1934. The union, represented by its negotiating committee and AFL organizer Thomas N. Taylor, requested a closed shop and wage increase; company manager Werner Grabbe replied that economic conditions made a raise impossible and that a closed shop violated the principles under which the company always had operated.³⁴

The situation worsened in January, 1935. Early that month the union committee reiterated its demands for a closed shop and wage increase, adding a request that the company lay off any member suspended from the union. The company responded in a manner sure to make matters worse: it sent a circular letter directly to all employees, completely bypassing the union. The letter merely repeated the firm's earlier position; it was the form of the reply which was crucial. By going over the union's head directly to the workers the company seemed to be moving toward a denial of the union's authority to speak for employees. A subsequent union request for arbitration of the dispute brought another circular letter, and by the time the negotiating committee and management again met on March 5 tensions were running high.35

The company's position at the talks removed any doubts among unionists that Columbian intended to destroy the union. Again, all proposals were rejected by the company representatives; a final request that the points of disagreement be arbitrated, as provided for in the 1934 contract, also was rejected. Union leaders were uncertain about what action to take. Officials of the Central Labor Union apparently counseled patience, but rank-and-file pressure, particularly for the closed shop, was too strong for leaders to resist. On March 23 a strike was called. An estimated 450 union members, about 90 percent of the organized workers and 75 percent of the company's work force, walked out. Company president Charles B. Gorby's response was an announcement that the plant would close March 30 for an indefinite period.³⁶

Several attempts to settle the strike followed. Soon after it began, Department of Labor conciliator Mythen, who was working on the Stahl-Urban strike, interceded in the Columbian dispute. After meeting with both sides Mythen concluded that the union's demand for a closed shop was reasonable. The company, however,

³⁴ Bush, "Terre Haute General Strike," 4-6; "Starring Terre Haute," passim; Hughes, "When Terre Haute Stood Still," 6; Neff, "Paul V. McNutt," 385.

³⁵ Bush, "Terre Haute General Strike," 6-7; Neff, "Paul V. McNutt," 386;

Hughes, "When Terre Haute Stood Still," 6.
 ³⁶ Bush, "Terre Haute General Strike," 7-9; Hughes, "When Terre Haute Stood Still," 6; Terre Haute Advocate, March 27, 1935; Neff, "Paul V. McNutt," 386.

refused to discuss this possibility, and Mythen was in no position to force a settlement on the union's terms. Local efforts at mediation were not fruitful either, for the company refused to discuss the closed shop issue. The union, meanwhile, was picketing the plant and had established, with the help of other local labor organizations, a commissary to help support workers idled by the strike.³⁷

The rapid resurgence of organized labor in Terre Haute between 1933 and 1935 had fostered a strong sense of unity among local workers, a unity which was reflected in the care with which the *Advocate* detailed the progress of all labor disputes in the city and the frequency with which union locals adopted resolutions of support for and lent aid to striking organizations. The Columbian strikers from the beginning received such encouragement. As early as March 27 the *Advocate* expressed support for the workers at the enamelware plant.³⁸ The UMW's district convention voted to lend "every measure of cooperation and help that we can possibly give" to the strikers. Many local labor organizations contributed to the Columbian strikers' commissary; in May, for instance, the *Advocate* noted that twenty-four UMW locals, fortythree craft unions, and "a host of friends and sympathizers" had subscribed to the commissary fund.³⁹

As spring passed, the dispute at the enameling plant drew increasing attention from local labor, becoming something of a cause célèbre. This was, no doubt, partly because the Columbian dispute was the only major strike in progress at the time. Other considerations also led local unionists to see the Columbian strike as significant for all of Terre Haute labor. The enameling plant union was, as the Advocate noted, "the strongest and largest of the newer unions in Terre Haute." The company's longstanding reputation as an antiunion employer and the consequent hostility toward it also increased interest in the strike's outcome. Most important was the growing belief among unionists that the Columbian management's actions were the first steps in a major employer conspiracy designed to crush organized labor in Terre Haute. The latter view was based on both the longstanding enmity between labor and some of Terre Haute's largest employers and the actions of Columbian Enameling in dealing with the strike.⁴⁰

³⁷ Terre Haute Star, March 29, 1935; Terre Haute Advocate, March 27, April 12, May 10, 1935; Bush, "Terre Haute General Strike," 10; Hughes, "When Terre Haute Stood Still," 6-7.

³⁸ Terre Haute Advocate, March 27, 1935.

³⁹ Ibid., April 12, May 10, 24, 1935; Terre Haute Tribune, April 2, 1935.

⁴⁰ Terre Haute Advocate, March 27, 1935; Sebree interview, 64.

By May the situation was critical. The company still refused to enter into negotiations as long as the closed shop was a union demand. Efforts at arbitration by the Department of Labor and the mayor had proven futile, no community leaders seemed to have the influence needed to get both sides to resume negotiations, and the strike was at an impasse. At the same time the Supreme Court was preparing to decide the constitutionality of the NIRA; on May 27, in the Schechter decision, the court found the act unconstitutional. For Terre Haute labor this ruling was a serious blow. The NIRA had provided the impetus for the organizing drive that had brought labor back as a major force in the city, and it was widely believed that management would attempt to wipe out labor's gains as soon as the act's legal umbrella was removed. Even members of the Chamber of Commerce recognized labor's fears about the decision, and the group urged employers to comply voluntarily with the former NRA codes to allay the prevalent "feeling of apprehension and unrest" and the fear that employers might "adopt the policy of reducing wages or changing working conditions to the detriment of labor."41

On May 28 the Central Labor Union sponsored a parade and mass meeting in support of the Columbian strikers. Over two thousand union members and sympathizers from the city and the surrounding area heard Thomas N. Taylor, president of the Indiana Federation of Labor and AFL organizer, tell them: "It's your union that's in jeopardy The working people of this city cannot afford to lose this strike." Taylor traced the background of the strike, charging that managers of the Columbian company had attempted to sow dissension among workers and had violated the 1934 agreement with the union by refusing to accept arbitration. The Reverend James Kelly, pastor of the Community Church, urged vigilance against any attempt by employers to take advantage of the Supreme Court's NIRA decision. "If the employing class takes advantage of the situation," he said, "... I believe all organized labor must rise and say, 'Gentlemen, it must not be done!" " Other speakers included UMW District 11 vicepresident Charles Funcannon, who praised the solidarity of Terre Haute's unions and pledged the miners' continued support to the Columbian strikers; United Garment Workers organizer Elizabeth Hogan, who thanked Terre Haute unionists for their support of the striking garment workers; and CLU vice-president Max Schafer. The assembly also voted to urge Congresswoman Virginia Jenckes to support the Wagner Bill, then under consider-

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⁴¹ Terre Haute Advocate, May 30, June 7, 12, 1935.

ation in Congress, and "other legislation endorsed by the American Federation of Labor." $^{\!\!\!\!^{42}}$

The Columbian Enameling and Stamping Company's subsequent actions could hardly have been more effective in fulfilling labor's worst fears. Many, in fact, believed that the company set out to provoke trouble. Regardless of their intentions, company officials soon seemed to be moving in precisely the direction labor expected: toward an assault on the enameling workers' union and thus, indirectly, on all organized labor. On June 11 company officials met again with union representatives. The company took its firmest stance yet, with manager Grabbe informing the union negotiators that in the future the management would have no further dealings with the union and that if the plant reopened it would do so only on a nonunion basis. Here, it seemed to unionists, was the beginning of the expected employer offensive against organized labor. Even Regional Labor Director Robert Cowdrill believed that the company was taking advantage of the NIRA nullification by refusing to negotiate with the union or accept mediation.⁴³ Soon the company was sending representatives to talk to striking employees in their homes to tell them, as the Advocate wryly noted, "how much the company loves them when they don't belong to the union." The union responded by issuing an appeal through the press for "a citizens' protest against the proposed operation of the plant with strikebreakers." Local unions passed resolutions urging the governor, mayor, and sheriff to "refuse to assist this company in their exploitation of workers, their evasion of taxes and their uncompromising antagonism to Labor by furnishing, commissioning or authorizing any police, deputy sheriffs, or other armed guards to assist them in re-opening the plant \dots "44

In the wake of the Supreme Court's NIRA decision belated efforts were made by other community leaders to defuse the situation. The Chamber of Commerce's appeal for continued observation of NRA standards was one such effort; the Chamber also established a three-member committee to act as a go-between and conciliator for local employers and employees. Thus far the press had said little about the growing labor crisis, apparently, as *The*

⁴² Ibid., May 31, 1935; Terre Haute Star, May 29, 1935; Terre Haute Tribune, May 29, 1935; Bush, "Terre Haute General Strike," 10-11.

⁴³ Terre Haute Star, June 12, 1935; Terre Haute Advocate, June 14, 1935; Bush, "Terre Haute General Strike," 12.

⁴⁴ Terre Haute Advocate, June 14, 1935; Terre Haute Star, June 12, 15, 1935; a copy of the resolution is available in Drawer 74 (1935), File "Terre Haute Strike (Letters Protesting Action)," McNutt Collection.

Nation later put it, because the business leaders of Terre Haute wanted "new enterprises which in turn want cheap labor and the open shop. Naturally the newspapers play down 'labor disturbances.' ^{"45} By June, however, the local press had joined the Chamber of Commerce in urging that both sides in labor disputes consider the good of the community. The Terre Haute *Tribune* stressed that "the chief ingredient of prosperity is peace" and seconded the Chamber's view that "any community which gives way to disorder and unrest can hardly expect industry to seek out that community as a happy location." The Chamber reiterated its desire to help maintain industrial peace in Terre Haute, such peace being essential to "developing and retaining the industries we now have and bringing additional industries to Terre Haute."⁴⁶

It was, however, too late for such half-hearted efforts at conciliation. Company actions had firmly convinced local labor that the Columbian plant soon would open with nonunion labor.⁴⁷ This belief received apparent confirmation on Saturday, June 15, when several armed, uniformed private guards were seen entering the plant, which to that point had been guarded only by a small contingent of city police. Because there had been no violence connected with the strike-one contemporary recalls that "the policemen and the pickets would play cards all day long and fraternize and everything was peaceful"48—the appearance of private guards seemed clear evidence that the company was preparing to defend and reopen the plant. By noon a large crowd of strikers and sympathizers had gathered at the plant as news of the guards spread, and some windows were broken by flying rocks. Local police were able to maintain order, and the situation remained calm until early Sunday morning when a large crowd moved against the plant, overrunning police lines and forcing entry. In the ensuing riot the demonstrators left little doubt as to the focus of their anger: according to press reports, "the executives' desks were overturned, telephones were smashed, the telephone exchange was demolished, clocks were pulled from the walls and typewriters and office machines were thrown to the floor." Only the offices were attacked; except for broken windows the actual manufacturing areas were not harmed. The special guards proved a bad investment: when the mob broke in, they departed for remote areas of the factory complex until order was restored by police

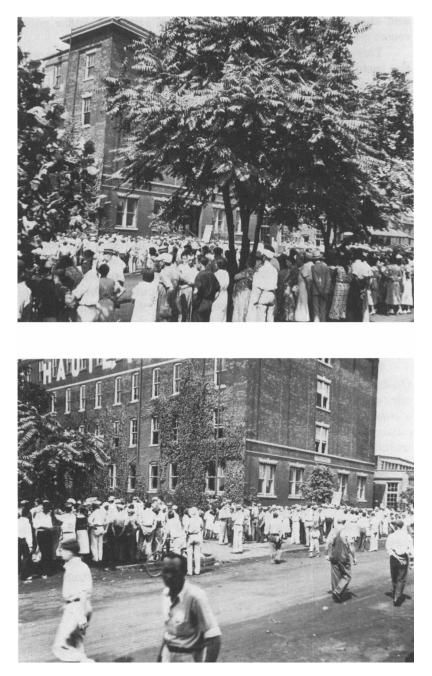
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⁴⁵ The Nation, CXLI (August 7, 1935), 143.

⁴⁶ Terre Haute Star, May 30, 1935; Terre Haute Tribune, June 6, 18, 1935.

⁴⁷ Terre Haute Advocate, June 14, 1935.

⁴⁸ Sebree interview, 64.



STRIKERS AND SYMPATHIZERS AT THE COLUMBIAN ENAMELING AND STAMPING COMPANY

Martin Collection; courtesy Indiana Historical Society, Indianapolis.

and sheriff's deputies. The guards were removed under police escort Sunday afternoon. 49

Terre Haute organized labor disavowed any connection with the incident, with the Advocate attributing it to a "mob of mistaken supporters" enraged by the company's importation of guards. Clearly, the paper argued, such disorder was precisely what the company had hoped to trigger by bringing in "armed and uniformed guards." Both the Advocate and the strike committee asserted that this transparent effort to discredit the union had failed, and strike leaders announced that they would prevent such trouble in the future by organizing strikers into an around-the-clock guard to protect company property.⁵⁰ No arrests followed the riot, and the composition of the mob never was determined; but the violence clearly was aimed at symbols of management and must have had at least informal direction. It seems likely that some of the "outside sympathizers" were area miners, who still were lending strong support to the Columbian strikers and who had long experience with direct action in labor disputes. Others involved seem to have represented a cross section of Terre Haute labor; referring to the incident local activist Shubert Sebree recalled that in addition to UMW members "people from all over the city took part in it."51

The riot at the mill spurred yet another effort at mediation. On June 19 another Department of Labor conciliator, J. E. O'Connor, arrived in Terre Haute and went to work trying to arrange a resumption of negotiations. Mayor Sam Beecher appointed a citizens' committee to aid O'Connor in any way possible; members included prominent local employers, the president of the city's ministerial association, UMW District 11's president, the head of the Central Labor Union, and a representative of the Strip Mine Operators' Association. The federal conciliator was unable to make any progress. Neither side was prepared to give up its demands, and in this period between the end of the NRA and the implementation of the Wagner Act the Department of Labor could bring little pressure to bear in the matter. The Chamber of Commerce also continued its efforts to "promote a better understanding between employees and employers"⁵²

⁴⁹ Terre Haute Advocate, June 21, 1935; Terre Haute Tribune, June 17, 1935; quotation from Terre Haute Star, June 17, 1935; Bush, "Terre Haute General Strike," 13-14; Sebree interview, 64-65; Neff, "Paul V. McNutt," 387; Raymond Jack Raley, "A General History of the Terre Haute Typographical Union" (A.M. thesis, Department of Economics, Indiana State University, 1962), 33.

⁵⁰ Terre Haute Advocate, June 21, 1935; Terre Haute Tribune, June 17, 1935; Terre Haute Star, June 17, 1935.

⁵¹ Sebree interview, 65.

⁵² Terre Haute Tribune, June 20, July 1, 1935.

These renewed efforts at mediation proved fruitless, and in the face of the continued deadlock tensions grew. By the beginning of July the Chamber of Commerce's industrial expansion committee-charged with attracting new industry to Terre Haute-was in a less than conciliatory mood. The committee called a meeting at the Hotel Deming; the 125 local businessmen who attended heard speakers denounce the "outside agitators" who "are not only preventing the gaining of new industries for the city, but are putting the city in danger of losing some of the industries it now has." Speakers, who included Chamber president Isaac Silverstein and other figures prominent in the organization, decried the influence "paid organizers" and "radicals" from outside had come to exert over Terre Haute labor. These "false teachers and false prophets" had brought in a new and dangerous philosophy of natural enmity between employers and employees. Recent troubles, the speakers argued, meant that Terre Haute, "which a few months ago was recognized as one of the brightest spots in the country, was not only having its standing greatly impaired because of strikes and labor troubles, but that it was in danger of losing several existing industries" The only solution was for city and county authorities to beef up their law enforcement capabilities with more officers and increased expenditures. Police Chief Lewis Wheeler and Sheriff William Baker both spoke at the meeting, as did Deputy City Attorney William Littlefield. Wheeler pledged future cooperation with the group, which was envisioned as an ongoing organization, and indicated that he would investigate for possible local adoption an Indianapolis ordinance which forbade crowds to gather around plants where strikes were in progress.53

The Chamber meeting marked the end of any hopes that that organization might be able to serve as a mediator in the strike. The next day the Columbian union charged Chamber officials with misrepresentation and an "undemocratic, un-American attitude" and notified the organization's negotiating committee that "further negotiations with your committee on public relations is [*sic*] not desirable."⁵⁴ To the union it seemed that the Chamber had come down on the side of the Columbian management in its drive to crush the union and that local law enforcement officials apparently were willing to support the effort.

The final blow to labor peace came two weeks later. On July 17 the Columbian Company brought some fifty guards to Terre

⁵³ Terre Haute *Tribune*, July 2, 1935; Terre Haute *Star*, July 2, 1935; see also Raley, "Terre Haute Typographical Union," 33-34.

⁵⁴ Terre Haute Star, July 3, 1935.

Haute, most of them recruited in the Chicago area with the assistance of the National Metal Trades Association, an antiunion manufacturers' organization. The union appealed to city officials to stop the guards from entering Terre Haute; the city's response was to provide a police escort into the plant for the men and a carload of guns and ammunition that they brought with them. Once inside, the men were armed with shotguns and submachine guns and placed on guard duty.⁵⁵ Such a force obviously was too small to operate a plant the size of the Columbian; the guards, rather, were brought in to provide protection for nonunion workers who subsequently would be hired to work there.

Labor's response was immediate. On Friday, July 19, representatives of nearly fifty local labor unions met to discuss the situation. Most of the unions concerned were affiliated with the AFL, but the meeting had no formal connection with the county's Central Labor Union; no minutes of the meeting exist, and subsequent discussions of it were vague. It is, therefore, impossible to determine who first suggested a general strike as a possible course of action. The subject was not a new one, however. A year earlier local unionists had discussed a possible general strike in sympathy with a strike against the local packing plants;⁵⁶ 1934 also saw the general strike in San Francisco and threats of similar stoppages in Toledo and Cincinnati; and in June, 1935, a threatened general strike in South Bend had been narrowly averted.⁵⁷ Wherever the initial suggestion came from, there was near unanimity on the need for a firm response to the importation of the guards. Representatives of forty-eight unions voted a "labor holiday" to take effect unless "strike breakers are deported . . . by or before 1 A. M. Monday, July 22, 1935." According to a resolution issued to the local papers, the strike was to continue until the guards were removed; some accounts later indicated that the strike originally was to last only twenty-four hours but continued longer because strike leaders were unable to convince union members to return to work.58

⁵⁵ New York *Times*, July 23, 1935; Bush, "Terre Haute General Strike," 16; the *Advocate* on July 26, 1935, estimated the number of guards as between sixty and seventy. See Bernstein, *Turbulent Years*, 38-40, for the response of the National Metal Trades Association and similar employer groups to the union upsurge under NIRA.

⁵⁶ Indianapolis Star, July 5, 1934.

⁵⁷ Terre Haute Star, June 19, 1935.

⁵⁸ Terre Haute *Tribune*, July 20, 1935; Terre Haute *Star*, July 20, 1935; Terre Haute *Advocate*, July 26, 1935; New York *Times*, July 23, 1935; St. Louis *Post-Dispatch*, July 22, 1935; Indianapolis *News*, July 22, 1935; "Oh, the Moonlight's Fair Tonight," 135; Bush, "Terre Haute General Strike," 17; Neff, "Paul V. McNutt," 388. Probably the most important union not to strike was the typographical union, which claimed that participation would be a violation of its contract; see Raley, "Terre Haute Typographical Union," 34.

The American Federation of Labor long had opposed the general strike as a tactic in labor disputes,⁵⁹ so local AFL affiliates and their leaders were placing themselves in a dangerous position by participating. Officially, the Central Labor Union had no ties with the general strike movement. Most local labor leaders also tried to disassociate themselves and their organizations from the tactic, portraying it as a wildcat strike begun directly by militant rank-and-filers.⁶⁰ To a certain extent this view no doubt was accurate. Union members' support for the Columbian strikers clearly was strong, and response to the general strike call was overwhelmingly favorable. Without rank-and-file pressure on union leaders this one local strike probably would not have assumed the vital importance it came to have in local labor circles.

Yet the disavowals of support by union leaders do not quite ring true; it seems likely that some local labor leaders, despite their public pronouncements, also played important roles in the strike. AFL organizer Taylor, for instance, had, according to one report, suggested to officers of the CLU that they call a general sympathy strike and later had gone to local union leaders with the idea, convincing many of them of its value and thus paving the way for the July 19 meeting and strike call. During the strike itself, Taylor acted as local representative of AFL president William Green and was instrumental in getting the shutdown ended. At one point midway through the crisis, however, he went so far as to urge strikers to hold firm in their demand for removal of the Columbian strikebreakers.⁶¹ Labor leaders also seem to have helped coordinate the strike. Because the shutdown technically was unauthorized, it was not directed by a formal committee of union officials; rather, an ad hoc committee of about ten members was put together to coordinate the effort. This committee met frequently during the strike. At no time was its membership revealed, nor did it issue any direct statements to the public; all of its efforts seem to have been informal, its authority tacit. According to one local activist, the committee was composed of unionists who were careful not to involve their unions in the

⁵⁹ Later in 1935 the AFL refused to endorse even general industrial strikes strikes cutting across union lines but confined to a single industry; see American Federation of Labor, *Report of Proceedings of the Fifty-Ninth Annual Convention* of the American Federation of Labor... (Washington, D.C., 1935).

⁶⁰ Chicago Daily Tribune, July 23, 1935; Indianapolis Star, July 23, 1935; Terre Haute Star, July 22, 1935; St. Louis Post-Dispatch, July 22, 1935; Indianapolis News, July 23, 1935; New York Times, July 23, 1935; Neff, "Paul V. McNutt," 388; Drummond, "City of Non-Growth," 181.

⁶¹ "Oh, the Moonlight's Fair Tonight," 135; Terre Haute *Star*, July 23, 1935; "Labor Department's Conciliation Service Scores Another Success in Terre Haute Labor Holiday," *News-Week*, VI (August 3, 1935), 5-6.

situation: if there were repercussions, "they wanted the blame to fall on them as individuals rather than upon the unions which could be fined and punished severely." Even the Central Labor Union's disavowal of support for the strike loses some of its force in the face of CLU president Leroy Musgrave's public comment that "our people will not stand for the presence of these out-oftown men in the plant and they stayed away from their respective jobs to show that they mean it."⁶²

Regardless of who was directing affairs, the strike was effectively organized in its early stages. On Sunday afternoon a mass meeting was held on the courthouse steps. Over three thousand people heard several local union leaders urge members to support the labor holiday. The crowd also learned that a last-minute attempt by the mayor to mediate the Columbian strike had failed when company officials once again refused to participate. Union officials known to oppose a general strike were prevented from speaking, and the crowd registered its approval of a total shutdown of the city. Throughout the night preparations continued; ice, bread, and milk deliveries were made late Sunday night to beat the 1:00 a.m. strike deadline.⁶³

The labor holiday began on schedule, with public transportation in the city shutting down at the appointed hour. By midmorning workers at the city's major industrial plants had been informed that the strike was in progress and had walked out in support. Unionized employees of restaurants, retail stores, gas stations, barber shops, and other businesses took part, and the few establishments that attempted to stay open soon were visited by one of the bands of strikers patrolling the city and told to close up. Few ignored the advice. Miners from the several area UMW locals that were participating in the general strike played a major role in enforcing the shutdown. Despite an attempt to sabotage a local power line, utility service to the city was uninterrupted; hospitals and the post office were unaffected; drugstores were allowed to operate their prescription counters but forced to close their soda fountains. Some local residents, anticipating trouble, had laid in extra supplies, but others were able to travel to surrounding communities to buy gasoline and food. Because of this, as well as the special Sunday night deliveries of perishables, few

⁶² Sebree interview, 66-68; St. Louis Post-Dispatch, July 22, 1935.

⁶³ Terre Haute Advocate, July 26, 1935; St. Louis Post-Dispatch, July 22, 1935; Indianapolis News, July 22, 1935.



TERRE HAUTE CITIZENS READING GOVERNOR PAUL V. MCNUTT'S PROCLA-MATION OF MARTIAL LAW IN VIGO COUNTY

Martin Collection; courtesy Indiana Historical Society, Indianapolis.

experienced any real hardships on Monday. Aside from scattered fistfights no violence occurred during the first day of the strike. A crowd of demonstrators gathered at the Columbian plant and jeered the guards but made no attempt to force entry. By midday the strike was estimated at 90 percent effective, with over twenty thousand workers participating. Business in Terre Haute was, as *News-Week* put it, shut down "tight as a drum."⁶⁴

⁶⁴ Contemporary newspapers provide the best accounts of the strike, although they sometimes contradict one another and frequently focus on different developments; see Indianapolis Star, July 23, 24, 25, 26, 1935; Indianapolis News, July 22, 23, 24, 1935; Indianapolis Times, July 23, 1935; St. Louis Post-Dispatch, July 22, 23, 1935; Washington Post, July 23, 1935; Chicago Daily Tribune, July 23, 24, 25, 26, 1935; New York Times, July 23, 24, 25, 1935; London Times, July 23, 24, 25, 26, 1935; Terre Haute Advocate, July 26, 1935. Publication of Terre Haute's daily newspapers, the Tribune and the Star, was disrupted by the strike, but they managed to cover local developments; see Terre Haute Tribune, July 22, 24, 25, 1935, and Terre Haute Star, July 24, 25, 1935. Other discussions of the events of the strike include Bush, "Terre Haute General Strike," 21-30; Neff, "Paul V. McNutt," 389-90; Hughes, "When Terre Haute Stood Still," 8; "Terre Haute No. 3 General Strike City," Literary Digest, CXX (August 3, 1935), 9; "Labor Department's Conciliation Service," 5; and B. K. Gebert, "The General Strike in Terre Haute," The Communist, XIV (September, 1935), 800-801.

The initial response by government officials was calm. The prevailing orderliness meant that law enforcement officers were able to keep the situation under control. However, leading businessmen and manufacturers spent most of the day closeted in the office of the secretary of the Chamber of Commerce. Alarmed by the situation, they pressured local officials to request that National Guard troops be sent to Terre Haute; it was particularly difficult to get the cooperation of Sheriff Baker, who "maintained until early afternoon that because the good-humored mainly native American mob ... had committed no disorders he 'had the situation perfectly in hand' and needed no assistance from the National Guard."65 By later in the afternoon, though, the mayor, sheriff, chief of police, prosecuting attorney, and members of the Board of Public Works and Safety had come to accept the need for outside assistance, and they telegraphed Governor Paul V. McNutt that

the strike situation in Terre Haute is beyond our control. ... We cannot maintain law and order. ... Citizens are calling in constantly. Mobs are closing stores and most all business is closed, cutting off food and milk supplies. Bus, street car and taxi service [are] suspended. Oil stations are closed. We consider the situation serious enough to warrant the protection of the state militia before night.⁶⁶

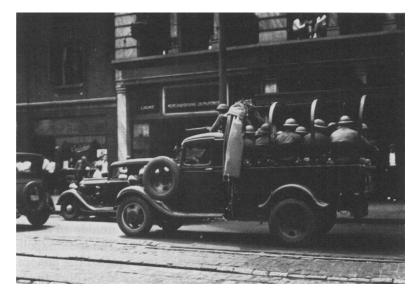
Had those in charge of the strike been able to guarantee that it would be brief and could be brought to an abrupt end on short notice, perhaps this appeal for outside help could have been forestalled. The evident disagreement over how long the strike would continue lent an air of uncertainty to an already tense situation and may well have fueled the belief that the National Guard would be needed.

The request for troops received an immediate and favorable response. Democrat Paul V. McNutt was a pro-New Deal governor with a generally progressive reputation and a record of supporting prolabor legislation. As one observer has noted, he also "admitted that he distrusted anything smacking of radicalism. And his definition of radicalism was a broad one."⁶⁷ Certainly a general strike that effectively brought an entire city to a halt must have met this definition, for McNutt was quick to declare a state of martial law for all of Vigo County beginning at 5:00 p.m., July 22, and

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⁶⁵ Washington Post, July 23, 1935.

⁶⁶ A transcript of the telegram is included in the brief of Otis Cox vs. Paul V McNutt, Drawer 102 (1936), file "Terre Haute Labor Dispute," McNutt Collection
⁶⁷ Harold Zink, "Paul V. McNutt," in J. T. Selter, ed., *The American Politician* (Chapel Hill, N.C., 1938), 72.



NATIONAL GUARD TROOPS PROCEEDING DOWN WABASH AVENUE IN TERRE HAUTE

Martin Collection; courtesy Indiana Historical Society, Indianapolis.

to order National Guard units to the area. The first troops arrived that evening. Under the terms of the martial law proclamation the county was put under control of the military authorities, assemblies could be held only with permission, and the authorities had the power to control movement into and out of the county.⁶⁸ By Tuesday some 1,100 troops were in the city.

Those who thought that life would immediately return to normal with the presence of soldiers were mistaken. On Monday evening, soon after martial law became effective, an unathorized meeting to protest against the use of troops was called; Thomas Taylor told an enthusiastic crowd that local government was "working to defeat labor."⁶⁹ On Tuesday morning businesses throughout the city gradually began reopening under the protection of National Guard patrols. Buses, taxis, and streetcars re-

⁶⁸ The governor's proclamation is reprinted in Terre Haute *Star*, July 23, 1935, and Terre Haute *Tribune*, July 26, 1935. McNutt used troops in other labor disturbances during his governorship: Sullivan County was under martial law from 1933 to 1936 because of labor unrest in the coal fields there, and in January, 1936, a garment workers' strike resulted in troops being sent to Clark and Floyd counties; see Neff, "Paul V. McNutt," 377-84, 403-404.

⁶⁹ Indianapolis Star, July 23, 1935.

sumed operations with guardsmen as passengers. Some factories opened again. But throughout the day demonstrators gathered at the Columbian plant, where a large contingent of troops was stationed. Three times guardsmen used tear gas and rifle butts to disperse the crowds, and by the end of the day over 150 arrests had been made. Several minor injuries were reported.⁷⁰

At the same time labor felt mounting pressure from other quarters to end the strike. International unions continued to urge their Terre Haute locals not to participate in the labor holiday.⁷¹ There also were alarming reports that local employers were considering using the general strike as an excuse for terminating the many union contracts that had been signed over the past two years.⁷²

Supporters of the labor holiday were also unable to derive much comfort from press coverage of the event. The Indianapolis News, terming the strikers "insurrectionists," called the general strike an "offense . . . against the community." According to the newspaper, Governor McNutt's decision to send in the National Guard had been proper. Clearly, the News editorialized, no responsible trade union leaders could be involved in the situation, for such leaders would realize that the strike could only prejudice the community against organized labor. The labor holiday was, rather, the work of a group of "disturbers," local unionists frustrated by their inability to win a local strike "and lacking the resourcefulness to engage either public or private mediators to bring about a settlement." This view was typical of those expressed in regional newspapers during and immediately after the strike. The Indianapolis Star concurred with the News, seeing the labor holiday as an unauthorized action perpetrated by people whose enthusiasm overruled their judgment and stressing that "reason should not be abrogated by resort to force" Perhaps the most extreme view of the strike appeared in the Chicago Daily Tribune a few days after the conclusion of the labor holiday. Terming the general strike "an attack upon the city and the peaceable citizens," the Tribune floridly described it as "a touch of Russia, of Kerensky going down under the Reds" and "an ad-

⁷⁰ Indianapolis Times, July 23, 1935; New York Times, July 24, 1935; Indianapolis News, July 23, 1935; Chicago Daily Tribune, July 23,1935; Indianapolis Star, July 22, 1935; Terre Haute Tribune, July 24, 1935.

⁷¹ St. Louis *Post-Dispatch*, July 22, 1935; Indianapolis *News*, July 23, 1935. ⁷² Most of these contracts contained a provision requiring the union to give prior notice before staging a walkout; because the general strike was an ad hoc move with which the local unions had no official connection, they had not been able to provide this warning; see Indianapolis *News*, July 24, 1935.

monition of end results under the New Deal."⁷³ Newspaper coverage of the strike also spread tales of threatened food and fuel shortages and babies deprived of milk, the latter a particularly popular, although unsubstantiated, report.⁷⁴

At the same time hopes for a settlement of the Columbian strike seemed brighter. Upon hearing of the labor holiday in Terre Haute, Department of Labor secretary Frances Perkins issued a statement placing primary responsibility for the situation on the management of the enameling plant. Perkins dispatched department conciliators Charles Richardson and Harry Scheck to the city to reopen negotiations in the dispute. The chances that this could be accomplished seemed to improve a day or so later when company president Gorby issued statements indicating his willingness to meet with employee representatives and remove the special guards if adequate guarantees of protection for the plant could be secured.⁷⁵

Despite the presence of the National Guard and the reopening of many local businesses and factories, the general strike remained partially effective on Tuesday. By afternoon, though, the pressures from union officials, state and local government, and public opinion for an end to it were becoming irresistible. There were, moreover, disturbing reports that mine operators in the area were going to protest to UMW president John L. Lewis about the walkouts of UMW locals in support of the Terre Haute strikers, claiming that these walkouts violated the union's national contract. Rumors also were spreading that groups of miners from outside the area were planning to come in to participate in the shutdown and that attempts were going to be made to stop all gas and water service.⁷⁶ Day-long conferences between conciliators Scheck and Richardson, union representatives, and Taylor finally brought the strike to an end. On the evening of Tuesday, July 23, Taylor read over a local radio station a request from officers of the enameling plant union that the general strike be stopped because it had accomplished its purpose and "the Department of Labor is now able to handle the situation."77 The

⁷³ Indianapolis *News*, July 23, 1935; Indianapolis *Star*, July 24, 1935; Chicago *Daily Tribune*, July 26,1935. For other editorial comment see New York *Times*, July 25, 1935; Indianapolis *Star*, July 26, 1935; and Terre Haute *Tribune*, July 24, 1935.

⁷⁴ Indianapolis News, July 23, 1935; Indianapolis Star, July 24, 1935; Chicago Daily Tribune, July 26, 1935.

⁷⁵ Indianapolis *Times*, July 23, 1935; Indianapolis *News*, July 24, 1935; Terre Haute *Advocate*, July 26, 1935.

⁷⁶ Indianapolis News, July 24, 1935.

 $^{^{77}}$ "Labor Department's Conciliation Service," 6; New York *Times*, July 24, 1935; Indianapolis *Star*, July 24, 1935; Indianapolis *News*, July 24, 1935; Terre Haute *Advocate*, July 24, 1935.





NATIONAL GUARD TROOPS IN FRONT OF THE UNITED STATES NATIONAL GUARD ARMORY, NORTH NINTH STREET, TERRE HAUTE

Martin Collection; courtesy Indiana Historical Society, Indianapolis.

decision was not popular with everyone: late that night a crowd of about five hundred gathered at the Columbian plant, only to be dispersed again by tear gas.⁷⁸ The next day, however, things began to return to normal except for the continued presence of several hundred troops. As it turned out, the main result of the general strike was to be not a settlement of the Columbian dispute but a protracted period of martial law, a situation which caused deep local divisions for several months.

Under the terms of the governor's proclamation, all of Vigo County was placed under the control of the military authorities; the county's civil officials were technically agents of the military, and there was close cooperation between the two. Military permission was required for public assemblies, no persons except police and military personnel could carry weapons, and the authorities had the right (apparently little exercised) to prevent persons from entering or leaving the county. Shortly after the end of the general strike nearly all troops were removed from Terre Haute, and by the end of the week many martial law restrictions were being only loosely enforced. The military commander remained behind after the soldiers departed, with local government officials and law enforcement officers carrying out his directives.⁷⁹

Despite frequently lax enforcement and the quick withdrawal of most guardsmen, the martial law provisions had an immediate effect on Terre Haute labor. The declaration of martial law had not by itself broken the general strike: as one newspaper noted, "the alacrity with which [local businessmen] got their cash registers in operation" after the union statement ending the strike "left little doubt as to the strength of the influences that had closed the city."80 Continued minor disturbances in the city throughout the rest of the week also made it clear that many Terre Hauteans were not intimidated by the soldiers and the suspension of civil government.⁸¹ But restrictions on gatherings did contribute to the pressure to end the strike by making illegal the tactics that had been used to enforce it. The declaration of martial law also figured prominently in press accounts of the crisis, contributing to the widespread picture of Terre Haute as a city engulfed by anarchy.⁸² More important than these imme-

⁷⁸ Indianapolis News, July 24, 1935.

⁷⁹ Terre Haute Star, July 25, 1935; Terre Haute Tribune, July 26, 1935.

⁸⁰ Indianapolis News, July 24, 1935.

⁸¹ Terre Haute Star, July 25, 1935; New York Times, July 25, 1935; Indianapolis Star, July 25, 26, 1935; Chicago Daily Tribune, July 26, 1935.

⁸² See, for example, St. Louis Post-Dispatch, July 23, 1935; Indianapolis Times, July 23, 1935; Chicago Daily Tribune, July 24, 1935; Indianapolis Star, July 24, 1935; New York Times, July 24, 1935.

diate effects, however, were the long-term consequences of martial law. Vigo County remained a military district until the following February; because of its duration, martial law itself became a political issue, eventually overshadowing even the Columbian strike.

With the strike lost as an effective tool, solution of the Columbian dispute was left to the Department of Labor. For several days the local press carried reports of the activities of the conciliators, who conferred with local government officials, union representatives, and company managers. Despite continued reports that negotiations were about to begin, it soon became clear that the hopes of a negotiated settlement were futile. On August 1 Columbian president Gorby announced that the firm would no longer discuss the strike with union representatives, federal conciliators, or anyone else. He also announced that the plant was being "reorganized" and would resume operations immediately; he promised that what he termed "former employees" would be given preference in hiring as the company put together a new work force. Thanks to martial law the company finally was able to reestablish an open shop.83 The union soon appealed its case to the National Labor Relations Board.

Feelings in the city continued to run high. Repeated minor disturbances occurred throughout August and September, with frequent clashes between strikers and their replacements at the enameling plant. Business leaders did little to help the situation by forming a "law and order committee" and blaming the city's problems on "outlaws and radicals."⁸⁴ There was strong support for the continuation of martial law as long as possible.⁸⁵ The initial proclamation had brought McNutt a substantial amount of mail in support of his decision; thereafter, any suspicion that martial law might be lifted brought a new wave of letters urging that this action not be taken. In September, for instance, public protests against martial law caused a number of residents to write to McNutt and ask, as one put it, for continued protection from the "certain element, consisting of Reds, Agitators, Socialists, etc. which has infested our fair city⁷⁸⁶

⁸³ Terre Haute *Tribune*, July 25, 26, 27, 28, August 1, 1935; Terre Haute *Star*, July 26, 27, 29, 30, 31, August 1, 1935; "Labor Department's Conciliation Service," 6.

⁸⁴ Terre Haute *Star*, July 30, August 16, 1935; Terre Haute *Tribune*, July 29, August 15, 1935.

⁸⁵ Bush, "Terre Haute General Strike," 35.

⁸⁶ Quote from F. A. LaFollette to McNutt, September 14, 1935, Drawer 74 (1935), File "Terre Haute Strike (Letters Commending Action)," McNutt Collection; several other letters use similar phrasing. See Drawer 74 (1935), Files "Terre Haute Strike (Letters Commending Action)" and "Terre Haute Strike (Letters Commending)," and Drawer 102 (1936), File "Terre Haute (Letters Commending)," *ibid.*

The issue of martial law itself assumed growing importance as it became clear that military rule would not be ended quickly. To labor, martial law was a strikebreaking tactic, and by mid-August unionists and leftists throughout the area viewed its continuation as a grave threat. Thus far, local Socialists had not played a major role in the events surrounding the general strike; the Socialist organization in Terre Haute seems to have been small and the Communist group still smaller at this time.⁸⁷ Soon, however, Socialists began to see the continuation of martial law as a potentially important civil liberty issue, and they staged demonstrations in defiance of military regulations. These demonstrations in some cases led to the arrest of party members.⁸⁸

On August 28 Powers Hapgood, a labor organizer and Socialist party official from Indianapolis, announced that an unauthorized protest meeting would be held in Terre Haute with Socialist leader Norman Thomas as the featured speaker.⁸⁹ The meeting was held without incident on August 29; before it began, military authorities announced that they would not interfere. A crowd of two thousand gathered on the courthouse lawn to hear the labor and Socialist speakers denounce martial law as an unwarranted interference with free speech. Thomas argued that "the fact that martial law is being maintained without troops is an admission that martial law is not needed here." The suspension of civil liberties was, he said, "the manner in which fascism gradually gets under way, and it means the starting out of a lot of 'Hoosier Hitlers.' "90 This meeting marked the beginning of a temporary labor-Socialist alliance against military rule, an alliance which subsequently was formalized with the organization of the Labor-Socialist Defense Committee.⁹¹

During the following weeks the Defense Committee conducted a two-pronged campaign against martial law. One tool was publicity: through articles and press releases the group presented the reasons it opposed martial law and condemned Governor McNutt for allowing it to continue.⁹² At the same time the

⁸⁷ Terre Haute Advocate, August 9, 1935; Sebree interview, 67; Gebert, "General Strike in Terre Haute," 809.

⁸⁸ Terre Haute *Tribune*, August 25, 26, 27, 1935; Terre Haute *Star*, August 26, 27, 1935.

⁸⁹ Terre Haute Tribune, August 28, 29, 1935.

⁹⁰ Ibid., August 29, 1935; Terre Haute Star, August 30, 1935; Norman Thomas, "Hoosier Hitlerism," *The Nation*, CXLI (September 18, 1935), 324-26, presents Thomas's view.

⁹¹ Terre Haute Star, August 31, 1935; Terre Haute Tribune, August 30, 31, 1935.

⁹² See Thomas, "Hoosier Hitlerism"; Evansville *Labor Forum*, September 13, 20, 1935; Terre Haute *Advocate*, September 13, October 25, November 29, 1935; Terre Haute *Star*, September 2, 7, 1935; Terre Haute *Tribune*, September 30, 1935.

committee turned to the courts to try to get an end to military rule. On September 3 lawyers filed a bill of complaint in the federal court at Indianapolis against McNutt, officials of the Indiana National Guard, and the city officials of Terre Haute; they sought an injunction preventing execution of the July 22 martial law proclamation. On October 7 three federal judges upheld the governor's right to declare martial law and to continue it as he felt circumstances demanded, thus denying the group its injunction. Martial law in Vigo County was to continue until February 10, 1936.⁹³

The Columbian strikers had no better luck with their resort to legal channels. In October union officials announced that they had been notified that their case would be heard as soon as a new Regional Labor Board was created under the provisions of the Wagner Act. The union alleged that the Columbian company's refusal to negotiate constituted an unfair labor practice as defined by that act and that the company had in other ways interfered with the rights of employees. Hearings began in December, and in February the Regional Labor Board upheld the union's contentions and ordered the Columbian Enameling and Stamping Company to re-hire striking employees and bargain with the union. The victory was, however, only temporary. A federal court subsequently ruled that the union had violated the no-strike clause of its contract by calling a walkout in March, 1935; that, in so striking, the union had ceased to be a legal bargaining agent; and that because the union had lost its legal standing in March it could not be covered by the Wagner Act, which was passed later. This decision was upheld on a technical point by the Supreme Court. Left without legal status, the union had no channels of appeal left.94

The wounds left by the general strike were slow to heal. Well into 1936 the Columbian strike continued to be a source of friction between labor and management, and there were numerous minor clashes involving nonunion workers, labor organizers, and communists.⁹⁵ At the same time there were growing indications that

⁹³ Terre Haute *Tribune*, September 3, 4, 1935, February 10, 1936; Terre Haute *Star*, August 30, October 8, 1935, February 10, 1936; Terre Haute *Advocate*, February 14, 1936.

⁹⁴ Terre Haute *Star*, October 2, November 23, December 10, 11, 12, 1935; Terre Haute *Advocate*, February 21, 1936; Bush, "Terre Haute General Strike," 43-48.

⁹⁵ See, for example, Indianapolis *News*, March 28, May 23, 1936; N. L. Crosby to McNutt, June 11, 1936, D. H. Tumbleson to McNutt, June 15, 1936, Paul R. Burlew to McNutt, June 16, 1936, and Alvin Powell to McNutt, June 24, 1936, all in Drawer 102 (1936), File "Terre Haute Labor Dispute," McNutt Collection.

both labor and management in Terre Haute desired a rapprochement. In March, 1936, the recently elected and avowedly conservative leaders of the Central Labor Union made clear their intention of fostering the "orderly promotion of unionism" and strengthening CLU control of labor affairs in the city.⁹⁶ Two months later the Advocate carried a Chamber of Commerce advertisement urging cooperation between labor and management and the recognition by both sides that they must change with the times. The Advocate responded with an editorial proclaiming that the new attitude expressed in the Chamber's advertisement promised "a better atmosphere in our community for the future." The editorial also suggested that Terre Haute develop a conciliation plan similar to that which had been implemented in Toledo, Ohio.97 Something along these lines emerged two years later when early in 1938 the Junior Chamber of Commerce brought together business leaders and labor representatives in an organization known as the Greater Terre Haute movement. This informal group, originally concerned only with the general goal of civic improvement, eventually placed particular emphasis on improving local labor relations. No complex mediation plan was involved; rather, members of the organization used their influences to encourage and facilitate negotiation of labor disputes. The plan seems to have been effective: the city enjoyed labor peace throughout the late 1930s and during the war years, a situation no doubt aided by a small economic recovery in this period.⁹⁸

The Terre Haute general strike grew out of a complex mix of local and national circumstances. The longstanding enmity between labor and management, the experience of economic decline during the 1920s and the suspicions associated with it, the success of the local organizing drive of 1933-1935, the nullification of the NIRA at a crucial time, and the presence of an employer able to resist the pressures for compromise all contributed to the

⁹⁶ Indianapolis News, March 28, 1936.

⁹⁷ Terre Haute Advocate, May 15, 1936. For discussions of Toledo's Industrial Peace Board and the situation that led to its creation, see Tom Clapp, "Toledo Industrial Peace Board, 1935-1943," Northwest Ohio Quarterly, XL (Spring, 1968), 50-67; *ibid.* (Summer, 1968), 97-110; *ibid.*, XLI (Winter, 1968-1969), 25-41; *ibid.*, (Spring, 1969), 70-86; *ibid.*, XLII (Winter, 1970-1971), 19-28; Sidney Fine, "The Toledo Chevrolet Strike of 1935," Ohio Historical Quarterly, LXVII (October, 1958), 326-56; and Bernstein, Turbulent Years, 218-29.

⁹⁸ "Oh, the Moonlight's Fair Tonight," *passim*, discusses the origins of this movement; see also Drummond, "City of Non-Growth," 184-86; Douglas T. Sterling Co., *Survey Analysis* [of Terre Haute, Indiana] (Stanford, Conn., 1945), 1. The city's economic problems were not, however, finished; the end of wartime production in local defense plants brought renewed unemployment. See Drummond, "City of Non-Growth," 186-87; Liebowitz, *My Indiana*, 32.

situation. Had any of these circumstances been different the strike might never have occurred.

If the causes of Terre Haute's strike appear fairly clear, however, its effects remain obscure. Indeed, a local mythology has grown up around the events of 1935. Most observers have concluded that the strike had significant economic consequences or, as one writer put it, " a tremendous but immeasurable negative effect."99 The strike still is sometimes cited by Terre Hauteans as one of the reasons for the city's continuing economic problems, presumably because it gave the city the reputation of being a "bad" labor town.¹⁰⁰ All of this is, however, only speculation. The city's economic problems began well before 1935 and were a cause, rather than a result, of the general strike. The city's reputation as a labor stronghold also predated the strike. The labor holiday may have hurt Terre Haute's name among employers, as many have contended; but at the same time it was followed by a period of labor peace, a concerted effort by labor and business to foster economic growth, and a significant if limited economic recovery, all of which generated favorable publicity.¹⁰¹ Any attempt to balance these consequences is necessarily conjectural; it does seem, however, that there has been little substantiation of the view that the general strike did serious, long-term economic damage to Terre Haute.

A final, ironic aspect of the local mythology surrounding the events of 1935 is the still-common belief that the general strike was the product of "mob hysteria."¹⁰² In fact, the strike was a rational, albeit desperate, response to a seemingly insoluble problem. Terre Haute's unionists came to see the strike at Columbian Enameling and Stamping as a crisis in local labor relations. Appealing to the federal government for what they believed were their rights under the NIRA, they were stymied by the paralysis created by the Schechter decision. Turning to the local level, they found their own city government allying itself with the forces they believed were attempting to crush organized labor. Even influential fellow citizens were either unwilling or unable to help break the deadlock in the Columbian dispute. With all of these avenues closed, Terre Haute's trade unionists fell back upon their last resource, their newfound solidarity. In the end even this was not enough.

⁹⁹ Bush, "Terre Haute General Strike," 49; see also Drummond, "City of Non-Growth," 184; Hughes, "When Terre Haute Stood Still," *passim*.

¹⁰⁰ Hughes, "When Terre Haute Stood Still," 6; Bush, "Terre Haute General Strike," 49.

¹⁰¹ "Oh, the Moonlight's Fair Tonight," passim; Indianapolis Star, February 2, 1947; Indianapolis News, February 25, 1947; Indiana Economic Council, Economic Survey of the Terre Haute Area, 28.

 $^{^{\}rm 102}$ For a recent discussion of the strike reflecting this view, see Hughes, "When Terre Haute Stood Still."